Inflation Targeting in High Inflation Emerging Economies

John B. Taylor

Presentation at the 40th Anniversary of Universida del CEMA (UCEMA)

Buenos Aires, Argentina

December 10, 2018

Congratulations

40th Anniversary

MCMLXXVIII - MMXVIII

Universidad Del CEMA



Relation Between Inflation Targeting and Monetary Policy Rules

- A symbiotic mutually beneficial relationship:
 - One cannot reliably achieve an inflation target without a policy rule.
 - One cannot reliably design a monetary policy rule without an inflation target.
 - Inflation Target Does Not Have to be Numerical
- Monetary policy rules have different instruments
 - Recent change in monetary policy rule from an interest rate rule to a money base rule.
- International Monetary Policy & Emerging Economies

Monetary Policy Framework

- Goal (inflation target, real GDP, employment)
 - An objective function
- A monetary instrument
 - Interest rate
 - Monetary base
 - Exchange rate
- An economic model to connect instrument to goal
 - In practice there is a tradeoff curve.
- Finding a rule for the instrument which can be communicated domestically & internationally.
 - Thus a *rules-based* monetary policy framework.
- So inflation targeting is not enough. You need to have a policy procedure—a policy rule—to achieve the target.

Some Early Inflation Targeters' Views on Inflation Targeting and Policy Rules

"...it is a mistake to think of inflation targeting as some kind of new approach to monetary policy

- All the debates about how to formulate monetary policy in order to deliver the best outcomes are still relevant.
 - Should we use monetary aggregates?
 - Should we use Taylor rules?
 - Should we simply adjust interest rates so that...the exchange rate produce[s] the desired effect on the domestic price level?"

-- Don Brash

"inflation target is an efficient framework to conduct monetary policy.

- The issue then is how to operationalize this framework.
- When should monetary policy be tightened or loosened? The most traditional answer is the Taylor rule...."

A good policy rule is one in which the fluctuations round the target inflation rate are small."

-- Jose De Gregorio

Money Growth Rules & Inflation Targeting

- From the start, for me (1968), instrument = money.
- With empirical models, calculated a policy rule—an equation—for the growth rate of money.
- Accordingly:
 - The central bank increases the money growth rate by a certain amount if inflation falls below the inflation target or if real GDP falls below potential GDP.
 - The central bank decreases the money growth rate by a certain amount if inflation rises above the inflation target or if real GDP rises above potential GDP.



Interest Rate Rules & Inflation Targeting

- "Taylor rule" paper published in Dec 1993, 25 years ago.
 Equal time on money rules & interest rate rules.
- Accordingly:
 - The central bank decreases the interest rate by a certain amount if the inflation rate falls below the target or if real GDP falls below potential GDP
 - The central bank increases the interest rate by a certain amount if inflation rate rises above the inflation target or if real GDP rises above potential GDP.
- Coefficients
 - Inflation target = 2%
 - Real interest rate in equilibrium = 2%
 - Response of interest rate: .5 times GDP gap & 1.5 times inflation rate

Similarity Between Money Rules and Interest Rate Rules

- If money demand depends on interest rate and on GDP, then with a constant growth rate rule:
 - increase in real GDP calls for an increase in interest rate
 - decrease in real GDP calls for a decrease in interest rate
 - increase in inflation calls for an increase in the interest rate
 - decrease in inflation calls for a decrease in the interest rate.
- Same <u>signs</u> as Taylor rule; response <u>sizes</u> may differ

Similarity Is Very Important

- Helps one design good rules: the good properties on one type of rule can be copied in another.
- Helps make rules more robust: That money supply rules mimic, in certain ways, interest rate rules, gives more confidence.
- If interest rate rules become unreliable because of very high inflation, then one can emphasize money rules.
 - Interest rate rules need to be supplemented by money supply rules in cases of either high inflation or extended deflation. Taylor (1996)

Transitions from High Inflation

- Must distinguish the <u>operation</u> of a policy rule in one regime from the <u>transition</u> from a high inflation rate to a lower inflation rate.
- Interest rate rules need to be placed within a band. Outside band the central bank should rely on money growth rules.
- Transition to price stability 1979-82 was achieved by focusing first on money

– "I don't set the interest rate"

• Later moved to focus on the interest rate.

Disinflation Path with Money Growth

- Money growth for transition from high to low inflation
 - with little effect on output & real interest rate
- Interest rate equals the unchanged real interest rate plus the expected inflation rate.
 - Figure shows interest rate path and inflation rate path
 - Expectational effect offsets liquidity effect.
- Money provides anchor. Interest rate determined in market.
- Comparison with actual policy



Taylor Curve (TC) Calculation by Bernanke (2004)



ZLB & Monetary Policy Rules

- Another issue for interest rate rules
- Policy rule may imply interest rate below zero.
 - Not a new thing.
 - Research in '80s dealt with it by switching to money growth.
- Interest rate rules are really part of a "meta" rule in which the instrument can switch to money growth
 - Christiano & Rostagno (2001), "Money Growth Monitoring and the Taylor Rule,"
 - Christiano & Takahashi (2018) "Discouraging Deviant Behavior in Monetary Economics
- Or can switch to forward guidance
 - Reifscheinder & Williams (2001)

International Monetary Policy and Inflation Targeting in Emerging Economies

- International Monetary Fund:
 - "many EMEs found the monetary policy of 'center' countries imperfectly calibrated, and in many cases out of sync, to their own..."
 - "EMEs' central banks...were therefore compelled to adapt their policy framework and toolkits"

Global

Emerging Market Economies















Colombia



Mexico



Causes of Great Global Deviation

- Policy deviations cause appreciations elsewhere.
- In EME, exchange rate effect dominates output – Model simulations from IMF
- Hence, central banks tend to resist
- Much empirical evidence
 - From regressions
 - From central banks
- Other explanations?





GPM6 - IMF

Responses and Interventions

- Capital controls or temporary "macro-prudential" actions aimed at international investment.
- Ghosh, Ostry, and Qureshi (2017): capital controls used "to stem inflows in the wake of historically unprecedented accommodative monetary policies of the US Federal Reserve"
 - The IMF's "Institutional View" was created.
- However, capital controls can have adverse effects.

A Better Approach: International Monetary Reform

- Each central bank would describe &commit to a strategy for setting policy instruments.
 - Could have different instruments
- Flexible exchange rate between countries or currency zones.
- Open capital markets as a long-run goal

Change may be on the way

- Fed has begun to bring monetary policy back on track as it emphasizes a strategy and use of monetary policy rules.
- Notable changes starting in 2017 and 2018
- Support
 - Paul Volcker: "the absence of an official, rules-based, cooperatively managed monetary system has not been a great success."
 - Raghu Rajan: "what we need are monetary rules"
 - Mario Draghi: "We would all clearly benefit from...improving communication over our reaction functions..."

Conclusion

- Symbiotic connection between inflation targeting & monetary policy rules.
- Applies to money rules and to interest rate rules.
 - IMF is not correct to say: "replacing the inflation targeting regime with a monetary base target."
- Interest rate rules are designed to keep inflation low once a low-inflation regime has been achieved.
- Getting inflation down in a transition is different
 - Role of money supply or monetary base is crucial
 - Very hard to assess the level of the real interest rate
- Global Impact on Emerging Economics
 - International Monetary Reform is needed too

A Better Approach: International Monetary Reform

- <u>Paul Volcker</u>: "the absence of an official, rulesbased, cooperatively managed monetary system has not been a great success."
- <u>Raghu Rajan</u>: "what we need are monetary rules"
- <u>Mario Draghi</u>: "We would all clearly benefit from...improving communication over our reaction functions..."